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ACTION EUR-25

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FM AMEMBASSY THE HAGUE
TO SECSTATE WASHDC IMMEDIATE 1852
SECDEF WASHDC IMMEDIATE
INFO USMISSION NATO
USCINCEUR

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E.O. 11652: GDS

TAGS: OVIP, NL, MARR, MASS, MCAP, PARM, NATO SUBJECT: VISIT OF DEFMIN VREDELING, AUGUST 22

REF: THE HAGUE 3512

1. SUMMARY. VREDELING RETURNED TO THE HAGUE ON AUG 14,
BUT DOES NOT PLAN TO DISCUSS DETAILS OF VISIT WITH
MEMBERS OF MOD STAFF UNTIL MONDAY, AUG 20. ALL BRIEFING
MATERIALS HAVE BEEN SENT ON TO HIM, HOWEVER, AND WE
WERE GIVEN RUNDOWN ON ITEMS BY MOD OFFICIAL IN CHARGE
OF PREPARING VISIT (RUSSEL). LATTER ALSO GAVE US HIS
BEST ESTIMATE OF WHAT VREDELING WILL BE INTERESTED IN.
RUSSEL EMPHASIZED THAT MOD ATTACHES GREAT VALUE TO TRIP,
PARTICULARLY AS INFO GATHERED WILL BE USEFUL TO VREDELING
IN INTRA-CABINET DEBATES ON FUTURE OF NETHS DEFENSE
EFFORT. CHARGE, IN LETTER HAND-DELIVERED TO VREDELING
AUG. 17, OFFERED TO CONVEY ANY SPECIAL REQUESTS OR MESSAGES VREDELING
MAY HAVE IN PREPARATION FOR VISIT. THIS MESSAGE SUPPLEMENTS REFTEL.
ALTHOUGH MOD THINKING ON BURDEN-SHARING APPEARS TO HAVE ADVANCED SOME-

WHAT SINCE PREPARATION OF REFTEL (THEREFORE PERMITTING MORE DETAILED DISCUSSION OF US PROPOSAL THAN WE HAD THOUGHT POSSIBLE AT THAT TIME), CONFIDENTIAL

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VIEWS AND RECOMMENDATIONS IN REFTEL ARE STILL VALID. END SUMMARY.

2. DATT AND ACTING POL COUNS HAD MEETING AUGUST 16 WITH MOD OFFICER IN CHARGE OF PREPARING VREDELING VISIT (RUSSEL). RUSSEL SAID THAT VREDELING WILL NOT MEET WITH HIS STAFF UNTIL MONDAY AUGUST 20 TO DISCUSS VISIT AS HE IS BUSY CATCHING UP AFTER VACATION AND HAS ALSO REIMMERSED HIMSELF IN REMAINING DETAILS CONNECTED WITH SUBMISSION

IN SEPTEMBER OF 1974 DEFENSE BUDGET. RUSSEL INDICATED, HOWEVER, THAT THREE MAIN AREAS OF INTEREST FOR VREDELING ARE VERY LIKELY TO BE U.S. BUDEN SHARING PROPOSAL, NATO SPECIALIZATION STUDY INITIATED BY NETHERLANDS, AND NETHERLANDS DEFENSE BUDGET FOR 1974 AND BEYOND. RUSSEL SAID THAT VREDELING WILL ALSO ASK FOR CLARIFICATION OF U.S. INTENTIONS RE "MINI-NUKES" DESPITE FACT THAT HE (RUSSEL) WAS TOLD U.S. POSITION ON SUBJECT WOULD BE TRANSMITTED SHORTLY TO MFA IN RESPONSE TO LATTER'S REQUEST (INFO CONTAINED STATE 161775 AND 149007 WAS

HAND DELIVERED TO RESPONSIBLE MFA OFFICER AUGUST 17 WITH REQUEST THAT VREDELING BE INFORMED BEFORE HE DEPARTS FOR WASHINGTON). RUSSEL SAID THAT HE AND OTHERS ON MOD STAFF LOOK UPON VISIT AS VALUABLE OPPORTUNITY

FOR VREDELING TO OBTAIN AMMUNICITON TO CARRY ON FLIGHT IN CABINET FOR A RESPONSIBLE NETHERLANDS DEFENSE POLICY.

- 3. IN ADDITION TO PROVIDING BRIEFINGS ON ABOVE SUBJECTS AND THOSE REPORTEDLY PROPOSED BY SECRETARY SCHLESINGER (PARA 1, REFTEL) MOD HAS ALSO PREPARED BACKGROUND BRIEFINGS FOR VREDELING ON MBFR, SALT, STATE OF THE ALLIANCE IN GENERAL, FOLLOW-UP TO FORCE IMPROVEMENT PROPOSALS MADE BY SECRETARY SCHLESINGER AT JUNE 7 DPC, ROLE OF TACTICAL NUCLEAR WEAPONS (IN ADDITION TO QUESTION OF "MINI-NUKES"), ATLANTIC RELATIONS, AND ICELAND. DETAILED COMMENTS GIVEN BY RUSSEL ON THE THREE MAIN AREAS OF INTEREST TO VREDELING ARE AS FOLLOWS:
- 4. BURDEN SHARING. RUSSEL EXPECTS THAT VREDELING WILL BE SYMPATHETIC (AS HE WAS AT JUNE DPC) TO US PORPOSAL ON BURDEN SHARING AND, IN PARTICULAR, WILL LIKELY SUPPORT PRINCIPLE OF MULTILATERAL APPROACH. IN THIS CONNECTION, RUSSEL SAID THAT VREDELING WILL PROBABLY INDICATE DUTCH PREFERENCE FOR DIRECT FINANCIAL PAYMENT RATHER THAN CONFIDENTIAL

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SPECIFIC PROJECTS SUCH AS LOCAL WQGE COSTS. VREDELING MAY ALSO BRING UP QUESTION OF FRENCH PARTICIPATION AND POINT OUT DIFFICULTY INVOLVED IN DEVELOPING SPECIFIC PROJECTS IN SOME AREAS. IF FRENCH ARE NOT ON BOARD. RUSSEL DOUBTED, HOWEVER, THAT VREDELING WOULD TAKE LINE THAT BURDEN-SHARING EXERCISE IS CONDITIONAL IN ANY WAY ON FRENCH PARTICIPATION. RUSSEL SAID THAT FINAL DECISION ON DUTCH CONTRIBUTION TO ANY MULTILATERAL SCHEME DEVELOPED BY THE EUROPEANS WILL BE A CABINET AND

NOT STRICTLY A DEFENSE MINISTRY DECISION AND THAT PROBLEMS ARE EXPECTED WITH FINANCE MINISTRY. RUSSEL ALSO SAID THAT IT WOULD BE OVERLY OPTIMISTIC TO EXPECT THAT EUROPEANS WOULD BE ABLE TO DEVELOP PROGRAM TO COVER FULL AMOUNT OF EXTRA BUDGETARY COSTS INCURRED BY US IN STATIONING FORCES IN EUROPE AND WONDERED WHETHER IT MIGHT NOT BE JUST AS EFFECTIVE WITH US CONGRESS IF EUROPEANS WERE TO ACCEPT THE PRINCIPLE OF MAKING CONTRIBUTION TOWARD CUTTING THAT DEFICIT BY, SAY, CONTRIBUTING \$200 MILLION RATHER THAN FULL \$440 MILLION MENTIONED BY US. RUSSEL CONCLUDED REMARKS ON BURDEN SHARING BY SAYING THAT DEFENSE MINISTRY ALSO SUPPORTS PRINCIPLE OF US PROPOSAL RE A SEPARATE EUROPEAN INFRASTRUCTURE PROGRAM BUT ONLY DIFFERS WITH THE US ON THE FEASIBLE SIZE OF SUCH A PROGRAM

5. NATO SPECIALIZATION STUDY. RUSSEL SAID THAT VREDELING WILL UNDOUBTEDLY STRESS IMPORTNACE GON ATTACHES TO THIS STUDY, PARTICULARLY IMPLICATIONS IT HAS FOR CONTINUED ABILITY OF NETHERLANDS TO MAINTAIN A MEANINGFUL CONTRIBUTION TO NATO DEFENSE IN FACE OF EXPECTED SHARPLY RISING COST OF DEFENSE IN COMING YEARS. VREDELING IS EAGER TO INCLUDE NETHERLANDS NAVY IN THE NATO STUDY EVEN THOUGH NETHS NAVY CONTRIBUTION FALLS UNDER SACLANT RATHER THAN SACEUR CONTROL AND IS THEREFORE NOT PART OF CENTRAL REGION. RUSSEL POINTED OUT THAT THIS SPLIT COMMAND CONTROL IS ANOMALOUS AND THAT PRIMARILY FOR DOMESTIC POLITICAL REASONS VREDELING WANTS TO HAVE ROLES OF ALL THREE SERVICES EXAMINED BY NATO. INCLUSION OF NETHS NAVY IN NATO STUDY WOULD ALSO BE USEFUL, RUSSEL SAID, IN ENSURING THAT NAVY PRIORITIES ARE GIVEN EOUAL CONSIDERATION AS OTHER TWO SERVICES IN DIVIDING UP FUTURE NETHS DEFENSE BUDGETS. IN SEPARATE CONVERSATION, DATT CONFIDENTIAL

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LEARNED THAT RNLN WOULD LIKE TO HAVE SECDEF EMPHASIZE NETHS RETENTION OF LRMP ROLE.

6. DUTCH DEFENSE BUDGET. RUSSEL SAID THAT VREDELING WILL PROBABLY POINT OUT CLOSE RELATIONSHIP BETWEEN NETHS DEFENSE BUDGET FOR 1974 AND BEYOND AND NATO SPECIALIZATION STUDY. 1974 WILL BE THE THIRD CONSECUTIVE "SPECIAL" BUDGET YEAR FOR DEFENSE MINISTRY IN WHICH BUDGET IS NOT RELATED TO A MULTI-YEAR PROGRAM. RUSSEL SAID THAT VREDELING WILL PROBABLY EXPLAIN THAT THE 1974 BUDGET BEING SUBMITTED THIS SEPTEMBER WILL BE A PROVISIONAL BUDGET WHICH WILL PROBABLY BE REVISED AFTER CONTENTS OF FIRST NATO SPECIALIZATION STUDY HAVE BEEN FACTORED INTO DUTCH DEFENSE WHITE PAPER, WHICH RUSSEL EXPECTED WOULD BE PUBLISHED EARLY IN 1974. RUSSEL CONFIRMED PRESS REPORTS

(REFTEL) THAT 1974 DEFENSE BUDGET WILL BE INCREASED BY 208 MILLION GUILDERS OVER 1973 BUDGET. HE POINTED OUT, HOWEVER, THAT SINCE ORIGINAL 1973 BUDGET WAS REDUCED BY APPROXIMATELY 80 MILLION GUILDERS. THE NET INCREASE OVER THE ORIGINAL AMOUNT APPROVED BY PARLIAMENT WILL ONLY BE IN AREA OF 130 MILLION GUILDERS (REPRESENTING LESS THAT 3 PERCENT RISE OVER EXPECTED FINAL DEFENSE EXPENDITURES FOR 1973). IN RESPONSE TO EMBOFF'S QUESTIONS, RUSSEL SAID THAT 1974 BUDGET WILL INCLUDE AN ITEM FOR INITIAL COSTS RELATING TO PROCUREMENT OF FOLLOW-ON AIRCRAFT FOR F-104G, BU OUICKLY ADDED THAT THAT ITEM WAS PROVISIONAL DEPENDING ON OUTCOME OF NATO STUDY. RUSSEL ALSO SAID THAT NO ITEM HAS BEEN INCLUDED IN BUDGET FOR LANCE NOR FOR ANY ALTERNATIVE TASK THAT NETHS ARMED FORCES MIGHT TAKE ON AS COMPENSATION FOR DROPPING ROLE CURRENTLY BEING PLAYED BY HONEST JOHN. RUSSEL EXPLAINED IN THIS REGARD THAT ALL ITEMS THAT THREE SERVICES WANTED INCLUDED AS PROVISIONAL ITEMS IN BUDGET COULD NOT BE INCLUDED AND INTIMATED THAT DELETION OF LANCE FELL IN THIS CATEGORY RATHER THAN BEING DELETED BECAUSE GON HAD ALREADY MADE DECISION NOT TO ACQUIRE LANCE.

7. IN ADDITION TO VREDELING, OTHER MEMBERS OF PARTY WILL BE LT.GENERAL W. VAN RIJN, CHAIRMAN JOINT CHIEFS OF STAFF COMMITTEE, VICE ADMIRAL J.C.H. VAN DEN BERGH OF MOD MATERIEL COUNCIL, BRIG. GENERAL J.W.F. HOFFMAN, HEAD, CONFIDENTIAL

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MOD OFFICE OF GENERAL AND INTERNATIONAL FINANCIAL AFFAIRS, AND BARON DE VOS VAN STEENWIJK, DEPUTY HEAD OF FOREIGN MINISTRY NATO/WEU DIVISION.
BLODGETT

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